



Caribisch Orgaan voor Hervorming en
Ontwikkeling i.o.



Country package Sint Maarten

Implementation agenda 1 April – 30 June 2021

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The Dutch version of the implementation agenda is the original version.*





On 22 December 2020, Sint Maarten and the Netherlands signed a mutual settlement for implementation of the Package of National Measures for Sint Maarten. The confirmation of this settlement has cleared the way for the realisation of a whole raft of reforms and investments aimed at enhancing the country's economic and social resilience. The economy of Sint Maarten must be improved in terms of sustainable economic growth and earning capacity. Good governance, solid government finances and social cohesion are vital contributing factors. The result will be an economy and society that is also more resilient in the face of crises - the COVID-19 pandemic may be exceptional, but has clearly revealed the underlying weaknesses and the necessity for improving resilience - with new opportunities for citizens and businesses.

The Package of National Measures includes measures in the following areas: financial management; costs and effectiveness of the public sector; taxation; the financial sector, the economy; healthcare; education and reinforcing the rule of law. Over the past few weeks, agreements have been reached on the first steps to be taken by Sint Maarten, often with assistance from the Netherlands. These steps are reflected in this Implementation Agenda.

The necessity for reforms is considerable; the level of ambition is high and the challenges are complex. This makes it vital to select a pathway that is not only ambitious but also realistic. In drawing up this Implementation Agenda, this was therefore the starting point. Moreover, it is of key importance that processes be implemented with due caution, that respect for the rule of law be guaranteed and that all the measures be harmonised regionally. A focus has been identified, priorities set and the actions to be taken have been determined as specifically as possible. Against that background, the Agenda forms the basis for the actions to be taken over the coming months, in line with the local context. The step-by-step approach will be clearly phased, and the conditions to be imposed will be formulated within the frameworks of the Package of National Measures.

The Implementation Agenda is a binding document. Both Sint Maarten and the Netherlands have committed to taking the steps agreed upon, and progress will be monitored. If it emerges that the agreed milestones are not achieved, possible solutions will be sought, for example in the form of additional assistance from the Netherlands.

The Implementation Agenda is a living document. Each step to be taken over the coming period will lead to further steps in the future. With that in mind, the Agenda will be regularly updated and as it moves forward will become more concrete. Initially this will take place on a quarterly basis, in line with the rhythm of the budget cycle for Sint Maarten and the Netherlands. It will also reflect decision making within the Council of Ministers for the Kingdom of the Netherlands in respect of additional blocks of budgetary support and other liquidity support, and necessary and complementary investments.

As already pointed out, the reforms agreed within the National Package of Measures are far reaching. The responsible implementation of that National Package of Measures, with the necessary care to bring about the intended goals, is a shared responsibility. This document is an important step towards fulfilling that responsibility.

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Sint Maarten*

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Theme A:
Financial management

Theme E:
Economic reforms

Theme B:
**Costs and effectiveness
in the public sector**

Theme F:
Healthcare

Theme C:
Taxation

Theme G:
Education

Theme D:
Financial sector

Theme H:
Reinforcing the rule of law



Theme A: Financial management

Objective • managing and bringing into line the financial management and financial supervision based on the need for government to be ‘in control’.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
A.1	Based on existing and/or additional studies, we will determine how the financial column can be reinforced. Under all circumstances, the financial and policy control (both centrally and within the departments) will be examined, together with the audit function, and the position of the Council of Advice and the Netherlands Court of Audit. Based on proposals, decision making and implementation will take place.	A.1.1 Study into existing financial work processes including under all circumstances the processes <i>procure to pay</i> and <i>order to cash</i> , and an inventory of the relevant systems used.	1. Action plan for study assignment complete.	15 May 2021	Sint Maarten + the Netherlands	
			2. Action plan for study assignment adopted.	1 June 2021	Sint Maarten + the Netherlands	
			3. Issue assignment.	15 July 2021	The Netherlands	
			4. Study report complete.	1 October 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the outcomes of the study.
		A.1.2 Investigation of possibilities for implementation of new bookkeeping system.	1. Investigation of requirements for new bookkeeping system to be purchased complete.	1 May 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the outcome of the detailed investigation of requirements for the bookkeeping system.
		A.1.3 Detailed investigation by the Netherlands together with Sint Maarten of the practice of the budgetary process (in particular the preparation and drawing up of the budget for the coming year and implementation of the current year (budget amendments): budgeting process, budgeting rules, multiyear estimates (ordinary service and capital service), tasks/ responsibilities/ authorities and (most) relevant actors.	1. Action plan for detailed investigation complete.	15 May 2021	Sint Maarten + the Netherlands	
			2. Action plan for detailed investigation adopted.	1 June 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the outcome of the detailed investigation.
		A.1.4 Adoption of overdue financial statements.	1. Adoption of financial statements 2015 and 2016.	1 April 2021	Sint Maarten	
			2. Adoption of financial statements 2017 and 2018.	30 June 2021	Sint Maarten	
			3. Adoption of financial statements 2019.	31 August 2021	Sint Maarten	
			4. Submit financial statements 2020 to the Board of Financial Supervision.	31 August 2021	Sint Maarten	In accordance with Financial Supervision (Kingdom) Act.



Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes	
A.2	Based on existing and/or additional studies, whether and how the use of reliable statistical information and data for policy development and decision making can be reinforced will be determined. Based on proposals, decision making and implementation will take place.	A.2.1	Study into data requirement, the actual availability and quality of data and the systems used within the government of Sint Maarten.	1. Action plan for study assignment complete.	15 May 2021	Sint Maarten + the Netherlands	
				2. Action plan for study assignment adopted.	1 June 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the outcomes of the study.
		A.2.2	Detailed investigation of the Department of Statistics (STAT) with under all circumstances specific attention for capacity, continuity and expertise.	1. Action plan for detailed investigation complete.	1 July 2021	Sint Maarten + the Netherlands	
				2. Action plan for detailed investigation adopted.	15 July 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the outcome of the detailed investigation of requirements for the bookkeeping system.
A.3	Based on existing and/or additional studies, it will be determined whether the subsidy policy, the implementation and the existing subsidy relationships meet the requirements: legitimacy, effectiveness and efficiency. On the basis of the outcomes, adjustments will be made to policy and/or implementation, and repayment of unlawfully awarded subsidies will be demanded taking account of the legal frameworks and legal principles (if proportional).	This will be postponed to a future implementation agenda.					
A.4	Based on existing and/or additional studies, it will be determined how the procurement function can be reinforced, so that the government can perform the procurement of goods and services in the most efficient and effective manner possible. Centralisation will be considered. Based on proposals, decision making and implementation will take place.	This will be postponed to a future implementation agenda.					
A.5	A Disaster Risk Management policy including a Disaster Risk Financing strategy will be drawn up and implemented.	This will be postponed to the next implementation agenda in advance of the result of the study by the World Bank.					



Theme B: Costs and effectiveness in the public sector

- Objective**
- increasing the efficiency of the public sector by reducing the public wage bill (in line with the Caribbean average of 10 percent of GDP) and reducing the costs of the public sector in general terms;
 - increasing the quality and effectiveness (including implementation capacity) in the public sector.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
B.1	The countries are responsible for the continuity of vital processes, including under all circumstances: electricity, oil supply, internet and data services, drinking water supply, flight and aircraft handling, shipping handling, payment transactions, the emergency services and communication between emergency services and medical institutions.	Continuous.				
B.2	Based on an integrated detailed investigation of the (semi) public enterprises and government entities regarding the legitimacy of public shareholdership (do they serve the public interests/objectives?), effectiveness (do they achieve the targets set?) and efficiency, proposals will be developed and implemented. The objective is to reinforce the governance and operational capacity, in order to prevent (future) losses and as a consequence risks for the budget of Sint Maarten. It is not an objective to arrive at a decision to dispose of or (partially) sell off (semi) public enterprises and government entities that serve a defined public interest.	B.2.1 Set study framework and establish priorities in detailed investigation of public enterprises.	1. Tie in with combined study framework for Aruba, Curaçao and Sint Maarten.	15 April 2021	Sint Maarten + the Netherlands	
			2. Set priorities for those public enterprises and government entities that will first be subjected to detailed investigation.	1 May 2021	Sint Maarten	
B.3	Based on existing and/or additional studies, the countries will work together towards reinforcing the aviation system at Kingdom level. This could involve close cooperation between organisations and the organisation of uniform work processes in accordance with international safety requirements, while aiming for efficiency and cost reduction.	B.3.1 Inventory of lessons learned in response to the ICAO audit on Curaçao, with the aim of setting the course in time, for the necessary implementation activities for Sint Maarten in order to meet the requirements in that connection.	1. Inventory of lessons learned complete.	15 May 2021	Sint Maarten	Identified lessons learned will be included in the action plan.
			2. Action plan for reinforcing aviation system complete.	1 October 2021	Sint Maarten	
			3. Action plan adopted.	15 October 2021	Sint Maarten	Follow-up steps will be determined on the basis of the outcome of the inventory.
B.4	Based on an integrated detailed investigation, proposals will be developed and implemented with a view to improving the quality, effectiveness and implementation capacity of the government organisation, which will also include the effectiveness of the Ministerial staffs.	Detailed investigation will be postponed to a future implementation agenda.				
		B.4.1 Investigate the possibilities in the legislation pool for temporary reinforcement of legislation positions.	1. Tie in with the action plan adopted by Curaçao and Aruba in respect of the joint legislation pool.	Start of April 2021	The Netherlands	

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
B.5	Based on a study into employment conditions and fringe benefits (including overtime pay, leave settlements, special remuneration and bonuses, travel and travel expenses, etc.) proposals will be developed and implemented for possible retrenchment measures.	B.5.1 Comparative study into employment conditions and fringe benefits.	1. Tender procedure completed.	1 May 2021	The Netherlands	
			2. Study report complete.	1 October 2021	The Netherlands	Follow-up steps will be determined on the basis of the outcomes of the study.
		B.5.2 Comparative study into the implementation of the National Ordinances on standardisation of top incomes (LNT) in the countries Curaçao, Aruba and Sint Maarten, considering among others: principal elements, scope, pension share and transition period.	1. Formulate study assignment comparative study LNT.	1 April 2021	The Netherlands	
			2. Award assignment (single tender procedure) and start study.	15 April 2021	The Netherlands	
		3. Study report complete.	15 May 2021	The Netherlands	Follow-up steps will be determined on the basis of the outcomes of the study.	
B.6	In the framework of optimum staff deployment, the staff formation, job occupation and actual presence and deployability of employees of government and government organisations will be examined. If staff wrongfully receive salary, depending on the situation, measures will be taken (e.g. halting salary, dismissal process).	B.6.1 Inventory of the staff formation, occupation and actual presence and deployability of employees at the Ministry of Justice.	1. Staff formation plan Ministry of Justice complete.	1 July 2021	Sint Maarten	
			2. Staff formation plan Ministry of Justice adopted by the Council of Ministers of Sint Maarten and submitted to the States General for consultation.	1 September 2021	Sint Maarten	
		B.6.2 Inventory of the staff formation, occupation and actual presence and deployability of employees of the other six Ministries.	1. Inventory (overview) complete.	15 April 2021	Sint Maarten	
B.7	An approach will be developed aimed at reducing and managing costs for external insourcing.	This will be postponed to a future implementation agenda.				
B.8	Based on a detailed investigation of the HR function (policy, HR consultancy, administration and instruments), improvement proposals will be developed and implemented.	B.8.1 Identification of improvement points based on an overview of the existing situation.	1. Inventory of existing situation (overview) complete.	15 April 2021	Sint Maarten	
			2. Identification of improvement points.	1 June 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the identified improvement points.



Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes	
B.9	Based on existing and/or additional studies, a strategic personnel policy will be developed. This will under all circumstances include: <ul style="list-style-type: none"> – a strategic staff plan in relation to the outcome of the detailed investigation under B.4; – introduction of performance management system within the civil service; – limiting the political influence on staff issues. 	B.9.1 Identification of improvement points based on an overview of the existing situation.	1. Inventory of existing situation (overview) complete.	15 April 2021	Sint Maarten		
			2. Identification of improvement points.	1 June 2021	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the identified improvement points.	
B.10	Based on existing and/or additional studies, the needs and costs for accommodation will be identified and possibilities for cost reduction and improvements will be investigated and, once identified, implemented. The aim is a cost reduction of 20% in 5 years (budget 2020 as reference point) and implemented in the budget for 2025.	B.10.1 Inventory of real estate (buildings and sites) in ownership and lease contracts for real estate.	1. Inventory complete.	15 May 2021	Sint Maarten		
			B.10.2 Study into needs and costs of accommodation.	1. Action plan study format complete.	1 September 2021	Sint Maarten + the Netherlands	
				2. Action plan study format adopted.	15 september 2021	Sint Maarten + the Netherlands	
B.11	In the framework of efficient government, the possibilities for a digital government environment and digital services will be investigated. Based on a study, proposals will be developed and implemented.	This will be postponed to a future implementation agenda.				In the framework of the Digital Government project of the World Bank, work is already underway on the digitalisation of government. Elaboration of A.1.1 and A.1.2 will serve as a pilot for any necessary additional actions over and above the World Bank project.	
B.14	Sint Maarten will satisfy the guidelines of the CFATF in respect of tackling fraud and money laundering. An action plan will be drawn up and implemented.	This will be postponed to a future implementation agenda.					



Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
B.15	To improve the corporate governance of public enterprises, the 'protocol corporate governance (2020)' will be adopted (in law) and recommendations from the taskforce corporate governance (2020) will be implemented.	B.15.1 Appoint implementation team.	1. Adopt mandate for implementation team.	15 May 2021	Sint Maarten	In consultation with intended implementation team.
			2. Adopt budget for implementation team.	15 May 2021	Sint Maarten	In consultation with intended implementation team.
			3. Agreements laid down with members of implementation team.	1 June 2021	Sint Maarten	
			4. Call from shareholder to PJIAH for full cooperation by PJIAH and PJIAE with implementation team.	1 June 2021	Sint Maarten	To be passed on by PJIAH as shareholder to PJIAE.
			5. Appoint process manager.	1 August 2021	Sint Maarten	By the appointed implementation team.
		B.15.2 Appoint implementation team.	1. Action plan complete.	1 July 2021	Sint Maarten	In consultation with (intended) implementation team.
			2. Action plan adopted.	15 July 2021	Sint Maarten	
		B.15.3 Reinforce Corporate Governance Council.	1. Action plan complete.	1 July 2021	Sint Maarten	In consultation with (intended) implementation team and the Corporate Governance Council.
			2. Action plan adopted.	15 July 2021	Sint Maarten	



Theme C: Taxation

- Objective**
- the re-establishment of a robust system of taxation with a broad basis that contributes to a fair(er) distribution of income, encourages the economy and implementation and control by the Tax and Customs Administration;
 - realising adequately structured tax services.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
C.1	<p>To increase revenue and to make the system more robust and simple, an integrated detailed investigation will be carried out of the financial system including income tax. The following proposals will be considered:</p> <ul style="list-style-type: none"> – broadening the tax base, shifting from direct to indirect taxation and introduction of VAT/BTW at 12.5 percent in accordance with the proposals from the Fiscal Affairs Department (FAD) of the IMF or ABB, in accordance with the fiscal system for the Caribbean Netherlands; – measures aimed at substantial reduction of tax expenditure and contributions/transfers to third parties; – limiting administrative interference/discretionary authorities of both civil servants and administrators (in relation to deductible items, 'tax holidays'). <p>On the basis of the detailed investigation and recommendations, proposals will be developed and implemented. Account will be taken of international rules from among others the OECD.</p>	C.1.1 Detailed investigation of the fiscal system with a view to arriving at recommendations for system reform aimed at simplification of the system, reducing administrative interference and broadening the tax base.	1. Action plan investigation into reform of the fiscal system complete.	20 May 2021	Sint Maarten + the Netherlands	
			2. Action plan investigation into reform of the fiscal system adopted.	7 June 2021	Sint Maarten + the Netherlands	
C.2	The Tax and Customs Administration will receive the necessary data from the banking sector, in as much as this is not already received.	C.2.1 Implementation of Common Reporting Standard (Standard for Automatic Exchange of Financial Account Information in Tax Matters).	1. National decree in respect of the exchange of financial information (CRS) adopted.	15 May 2021	Sint Maarten	
		C.2.2 Start of information exchange.	1. Start of information sharing.	1 September 2021	Sint Maarten	
			2. Start of information received.	1 September 2022	Sint Maarten	
C.3	Compliance programmes will be continued/drawn up.	To be included in phase 2 of C.4.				

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
C.4	On the basis of existing and/or additional studies, whether and how the Tax and Customs Administration can be optimised and modernised, in such a way that tax collection can be carried out effectively and efficiently will be determined. Based on proposals, decision making and implementation will take place.	C.4.1 Phase 1: Implementing several quick reviews into identified bottlenecks and quick wins.	1. Action plan phase 1 complete.	April 2021	Sint Maarten + the Netherlands	Ten aanzien van C.4 worden twee (hoofd)fases onderscheiden. Gedurende fase 1 worden enkele quick reviews gedaan naar geïdentificeerde bottlenecks en quick wins opgepakt. Fase 2 behelst een transformatie van de Belastingdienst welke in nauwe en onderlinge samenhang met C.1 zal plaatsvinden.
			2. Action plan phase 1 adopted.	April 2021	Sint Maarten + the Netherlands	
		C.4.2 Purchase of online portal for the input of the means of taxation for wage tax, income tax and tax on business turnover.	1. Cost-benefit analysis of the purchase of a portal.	15 May 2021	Sint Maarten	Objective van portal is (op korte termijn) bijdragen aan het verminderen van handmatige invoer en het maakt digitaal verwerken van aangiften mogelijk.
			2. Decision making on the purchase of the portal.	1 June 2021	Sint Maarten + the Netherlands	
		C.4.3 Cleaning up of the CRIB files to repair incorrect name and address details, to correct register relationships between entities and to correct persons wrongfully set to active.	1. Action plan for cleaning up files complete.	20 May 2021	Sint Maarten + the Netherlands	
			2. Action plan for cleaning up files adopted.	7 June 2021	Sint Maarten + the Netherlands	
C.5	A tax scheme for the Netherlands and Sint Maarten will be agreed on, in line with minimum Base Erosion and Profit Shifting (BEPS) conditions, which will also consider preventing possible profit shifting.	C.5.1 Agreed mutual scheme between the Netherlands and Sint Maarten.	1. Official agreement on content and consideration in Council of Ministers of the Kingdom of the Netherlands..	1 July 2021	Sint Maarten	
C.6	Legislation for the signing and coming into effect of the Establishment Agreement World Bank will be adopted and implemented.	C.6.1 Implementation of legislation (tax paragraph) Establishment Agreement World Bank.	1. Revised draft legislation with recommendation for the Fiscal Affairs Department sent to the Council of Ministers of Sint Maarten for approval.	3 May 2021	Sint Maarten	
			2. Revised draft legislation with a draft Nader Report sent to Legal Affairs and Legislative Policy (JZW) in the framework of legal assessment	20 July 2021	Sint Maarten	



Theme D: Financial sector

- Objective**
- establishing a stable financial sector that is fully able to fulfil its role in support of the real economy;
 - establishing an appropriate means of regulating the financial sector, with adequate supervision and governance of compliance;
 - establishing a watchdog that is able to respond effectively and in good time in the event of problems with financial businesses.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
D.1	An integrated detailed investigation of the financial sector will be carried out by an external independent party. Based on the outcomes of this detailed investigation, measures will be formulated to address shortcomings.	D.1.1 As quickly as possible, implementing the measures to address shortcomings in response to the recommendations from the IMF with regard to the financial sector of the monetary union Curaçao-Sint Maarten.	1. Issuing assignment to CBCS to implement recommendations from the IMF.	15 April 2021	Sint Maarten + CBCS	The IMF drew up a Technical Assistance report in respect of the monetary union Curaçao-Sint Maarten whereby the financial sector of the union underwent a detailed investigation. IMF issued recommendations in respect of the financial sector.
			2. Progress of the implementation of the recommendations of the IMF will be monitored and adjusted where necessary.	Continuous	Sint Maarten	
D.2	An integrated detailed investigation will be carried out into the system of supervision (legislation and regulations, supervisory policy) of the financial market by an external independent party. Based on the outcomes of this detailed investigation, measures will be formulated to address shortcomings.	D.2.1 As quickly as possible, implementing the measures to address shortcomings in response to the recommendations from the IMF with regard to the financial sector of the monetary union Curaçao-Sint Maarten.	1. Issuing assignment to CBCS to implement recommendations from the IMF.	15 April 2021	Sint Maarten + CBCS	
			2. Progress of the implementation of the recommendations of the IMF will be monitored and adjusted where necessary.	Continuous	Sint Maarten	
D.3	An investigation will be carried out into the social costs of a national currency versus dollarization, by an external independent party. Decision on desirable monetary structure. Based on the outcomes of the study, measures will be determined and implementation.	D.3.1 Study into dollarization by IMF.	1. Investigation concluded.	1st half of 2021	IMF	Follow-up steps will be determined on the basis of the outcomes of the study.
D.4	Known shortcomings in legislation and regulations will be modernised, under all circumstances including introduction of the Deposit Guarantee System (DGS) and modernisation of the resolution framework). Overview of which legislation should be adjusted, followed by adjustment, decision making and implementation of the legislation.	D.4.1 Continuation of action plan CBCS, development of legislation calendar and agreements with WJZ on reinforcing legislative capacity.	Legislation calendar developed.	April 2021	CBCS	Implementation of legislation calendar.
D.5	The governance of the CBCS will be reinforced, in accordance with international best practices, including the separation of the various tasks within the CBCS.	D.5.1 Review of internal organisation.	Review concluded.	May 2021	CBCS	Follow-up steps will be determined on the basis of the outcomes of the review.



Theme E: Economic reforms

- Objective**
- establishing a sound, dynamic and resilient economy;
 - establishing a robust and affordable social security system, that applies stimuli at the ideal point.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
E.1	An integrated analysis of the current labour market policy, legislation and regulations will be carried out on the basis of which the labour market policy will be updated and modernised. Measures such as shorter working hours, part-time employment, short-term contracts, flexible dismissal laws, removal of obstacles to employing foreign workers, illegal employment and tackling youth unemployment will be included in the analysis. Based on the analysis, proposals will be developed and implemented.	E.1.1 Study of current labour market policy and legislation and regulations.	1. Action plan for study assignment complete.	20 May 2021	Sint Maarten + the Netherlands	
			2. Action plan for study assignment adopted.	7 June 2021	Sint Maarten + the Netherlands	
E.2	The informal economy and illegal work will be dealt with. Based on the study into the scale of the informal economy, proposals will be developed and implemented.	This will be postponed to a future implementation agenda.				
E.3	Illegal employment of foreign workers will be dealt with. As study will be carried out into illegal employment of foreign workers. Based on the results and recommendations, proposals will be developed and implemented.	E.3.1 Study into illegal employment.	1. Action plan complete.	15 April 2021	Sint Maarten + the Netherlands	
			2. Action plan adopted.	1 May 2021	Sint Maarten + the Netherlands	
E.4	The system of social security will be given an activation function, with the appropriate stimuli, while also ensuring an adequate social catch net. Based on existing and/or additional studies, proposals will be developed and implemented. Viewed in combination with the measures concerning the reform of the labour market.	E.4.1 Study into the system of social security.	1. Action plan complete.	20 May 2021	Sint Maarten + the Netherlands	
			2. Action plan adopted.	7 June 2021	Sint Maarten + the Netherlands	
		E.4.2 In collaboration between Sint Maarten, the Netherlands and the Red Cross, an action plan must be submitted before 1 April 2021 for the transition of the Red Cross food aid programme to local government, aimed at starting the transition on 1 May 2021.	1. Action plan adopted.	1 April 2021	Sint Maarten + the Netherlands	
			2. Transition of food aid.	1 May 2021	Sint Maarten	

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
E.5	Sint Maarten will raise the retirement age to 66 (in 2025) unless independent studies show that raising the retirement age to 66 in 2025 is not realistic, and there are alternative proposals with the same budgetary effect. An independent economic institute (appointed by the COHO in consultation with the country) will map out the structural budgetary effects for the affordability of pensions and social security if the retirement age is raised to 66 years in 2025 and were to be further raised by indexing to life expectancy, and will calculate any alternative proposals. The outcomes will be presented to Sint Maarten and the Netherlands, followed in consultation by an assessment of how the study results should be implemented.	This will be postponed until the next implementation agenda.				
E.6	Entrepreneurship and the investment climate will be encouraged. In this connection it is essential that the licencing system be optimised, the costs of doing business lowered and bureaucracy (red tape) removed. Based on an integrated detailed investigation of (among others) legislation and regulations, proposals will be developed and implemented.	E.6.1 Study (zero measurement) into entrepreneurship and the investment climate.	1. Action plan study complete.	15 May 2021	Sint Maarten + the Netherlands	
			2. Action plan study adopted.	1 June 2021	Sint Maarten + the Netherlands	
E.7	Development and implementation of land policy and spatial plan policy.	E.7.1 Inventory of current status of land policy issues.	1. Inventory of current status of land policy issues (e.g. on the basis of relevant reports from SOAB and KPMG).	15 April 2021	Sint Maarten + the Netherlands	
			2. Action plan follow-up steps complete.	15 June 2021	Sint Maarten + the Netherlands	
			3. Action plan follow-up steps adopted.	1 July 2021	Sint Maarten + the Netherlands	
		E.7.2 Identification of follow-up steps and adoption of zoning plans based on an overview of the current situation.	1. Inventory of existing situation (overview) complete.	15 April 2021	Sint Maarten	
2. Identification of improvement points.	15 May 2021		The Netherlands	Follow-up steps will be determined on the basis of the identified improvement points.		
E.9	To encourage reconstruction, in advance of structural changes, measures will be taken to make it possible to deal with applications (for work and residence permits) from foreign independent operators and employees for the NRPB, and more widely, within one month following submission of the application.	E.9.1 Adoption of National Decree to supplement Article 3(3) of the National Regulation on admission and exclusion, with the aim of making it possible to deal with applications (for work and residence permits) from foreign independent operators and employees for the NRPB, and more widely, within one month following submission of the application.	1. Adoption of National Decree.	As quickly as possible	Sint Maarten	The previously determined deadline for this action was 25 January 2021. This deadline was not met.



Theme F: Healthcare

- Objective**
- managing and ensuring continued management of COVID-19;
 - securing the continuity of acute care;
 - the efficient structuring of care and establishing a robust and affordable care system.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
F.1	<p>To be able to manage COVID-19 and to maintain its manageability, the recommendations from the OMT Caribbean area (24 April 2020 and 3 June 2020) will be implemented, including under all circumstances the following measures:</p> <ul style="list-style-type: none">- maintaining the level of available IC capacity;- reinforcing public health services (e.g. in connection with source and contact investigations);- maintaining sufficient stocks of personal protective equipment (PPE);- increasing and maintaining test capacity;- introducing syndrome surveillance;- guaranteeing sufficient air ambulance capacity;- purchase of COVID vaccine and implementation of vaccination programme (from moment of vaccine availability).	Continuous.				



Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
F.2	<p>In the framework of efficiency, unnecessary duplications in care provision by the various hospitals and other inefficiencies will be mapped out and cut back, by drawing up and implementing a cooperation plan for regional hospitals in the Caribbean area of the Kingdom and reaching administrative agreements, which under all circumstances will include:</p> <ul style="list-style-type: none"> - reducing the number of medical deployments to third countries by increasing the provision of care within the Caribbean area of the Kingdom (topflight specialist healthcare); - combined purchase of medication, resources, materials and equipment; - regional training and capacity planning for healthcare personnel (reduce costs of training by reducing the level of training abroad); - rationalisation of laboratory care and reduction of the number of laboratories; - medical specialists that deliver insured healthcare on the payroll of hospitals (hive-off programme); - reinforcing cooperation between first-line care and second-line care; - reassessing the method of payment and tariffs for second-line care together with health insurers and Dutch health care authority. 	<p>Agreements reached within the four-country consultation will be decisive in implementation of this measure.</p>				
F.3	<p>Based on existing and/or additional studies into efficiency (including financing) and effectiveness of healthcare and the outcomes of measure F.2, proposals will be developed and implemented. Possibilities include reassessing the insurance package and introducing own payments.</p>	F.3.1 Drawing up action plan with the aim of increasing the effectiveness and efficiency of long-term care (General Health Insurance).	1. Overview of current state of affairs and existing studies.	15 May 2021	Sint Maarten	
			2. Action plan complete.	1 July 2021	Sint Maarten + the Netherlands	
			3. Action plan adopted.	15 July 2021	Sint Maarten + the Netherlands	
		F.3.2 Drawing up action plan with a view to increasing the sustainability of the healthcare system in the short term, under all circumstances considering the implementation of the needs assessment of healthcare institutions, efficient purchase of medicines and preventive care.	1. Overview of current state of affairs and existing studies.	15 April 2021	Sint Maarten	
			2. Action plan complete.	20 May 2021	Sint Maarten + the Netherlands	
			3. Action plan adopted.	7 June 2021	Sint Maarten + the Netherlands	



Theme G: Education

- Objective**
- establishing basic quality in education;
 - establishing a solid link between education and the labour market;
 - establishing good transition between systems of education (in European Netherlands and elsewhere).

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
G.1	<p>A group of experts from the four countries / group of educational experts from the four countries is carrying out a detailed investigation of the entire education system, including all public and private stakeholders, including government. The study will under all circumstances cover:</p> <ul style="list-style-type: none"> - educational quality, teaching methods and teaching resources; - link between education and the labour market; - transition between nursery education, primary education, secondary education and secondary vocational education (mbo) / higher education (ho) / university education (in the European Netherlands and elsewhere); - effectiveness and efficiency of education financing, mitigation of inefficiencies in the system; - reinforcing quality improvement through effective supervision by inspectorates and others; - cooperation between educational and development facilities in the region (and possibly European Netherlands). <p>Under all circumstances, the educational inspectorates of the four countries will be involved.</p> <p>Based on the outcomes of the detailed investigation, measures will be developed and implemented.</p>	G.1.1 Detailed investigation into the education system.	1. Adoption of joint substantive draft framework.	1 April 2021	Sint Maarten + the Netherlands	
			2. Action plan complete.	mid-May 2021	Sint Maarten + the Netherlands	
			3. Action plan adopted.	7 June 2021	Sint Maarten + the Netherlands	
			4. Interim report complete.	mid-October 2021	Sint Maarten + the Netherlands	The chapter on education from the 'Public Expenditure Review' will serve as a basic document for the detailed investigation.
			5. Final report complete.	mid-March 2022	Sint Maarten + the Netherlands	Follow-up steps will be determined on the basis of the outcomes of the detailed investigation of requirements for the bookkeeping system.

Theme H: Reinforcing the rule of law

- Objective**
- contributing to the reinforcement of the rule of law, by under all circumstances focusing on reinforcing border supervision, the approach to tackling financial and economic crime and improving the detection system.

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
H.1	In the interest of the stability of public order and security, until further notice, no cutbacks will be implemented that limit the operational capacity within the most vital sectors under the rule of law (Police, Customs, National Investigation Department, Public Prosecution Service, Courts, Coastguard, prison service and security services).	Continuous.				
H.2	Based on existing and/or additional studies, whether and how the physical and online gambling sector needs to be reformed will be determined. The aim is to increase the revenue for government. Based on proposals, decision making and implementation will take place.	H.2.1 Action plan adopted.	1. Action plan complete.	July 2021	Sint Maarten + the Netherlands	Plan van aanpak is afhankelijk van onderzoek naar kansspelbelasting door IMF.
			2. Action plan adopted.	August 2021	Sint Maarten + the Netherlands	
H.9	Countries will work together towards to a harmonised level of protection of personal data within the Kingdom on the basis of a Kingdom Act. An action plan will be developed and implemented.	H.9.1 Implement project phase based on adopted action plan.	1. Recruit project leader.	1 April 2021	Sint Maarten + the Netherlands	
			2. Appoint representatives of the project group.	1 April 2021	Sint Maarten + the Netherlands	
			3. Memorandum with policy choices for Kingdom Act approved by JVO.	1 July 2021	Sint Maarten + the Netherlands	
H.10	Before 1 January 2021, the countries will individually enter an administrative agreement with the Netherlands to fulfil the undertakings made for the equipment replacements from the Long Term Plan 2019-2028 Caribbean Coastguard.					
H.11	Before 1 February 2021, the countries will individually reach agreements with the Netherlands on reinforcing border supervision, to be implemented from 1 April 2021 onwards. This under all circumstances includes agreements on the deployment, capacity and control/command of the Royal Netherlands Marechaussee, the Customs Service and the Coastguard.	H.11.1 Based on a signed protocol, start the implementation of agreements for reinforcing border supervision.	1. Sign protocol.			
			2. Start reinforcement of border supervision.	1 September 2021	Sint Maarten + the Netherlands	

Designation	Measure	Implementation activity(ies)	Intended results	Completed	Actor	Explanatory notes
H.12	The management and supervision of the crime fund will be brought into line. Curaçao and Sint Maarten will follow upon the recommendations from the reports by the Law Enforcement Council. At the latest by 1 April 2021, the countries will have appointed an independent organisation to monitor the fund for compliance with the recommendations and to report on correct functioning of the fund.	H.12.1 Follow up on the recommendations from the reports by the Law Enforcement Council with regard to the crime fund.	1. Appoint independent organisation.	15 June 2021	Sint Maarten	
			2. Action plan adopted.	15 July 2021	Sint Maarten	
			3. Short-term recommendations followed up on.	15 August 2021	Sint Maarten	
H.20	To improve detention conditions, in consultation with the Netherlands, Sint Maarten will implement the agreements reached on improvement measures from 2018, and as necessary will release the necessary funds and include them in the budget.	H.20.1 Implementing improvement measures.	1. Improvement measures implemented.	15 June 2021	Sint Maarten	As necessary, following consultation between the Netherlands and Sint Maarten, a distinction will be made between measures that can be completed within the foreseeable future and measures that need to be postponed for specific reasons.
H.21	To satisfy the (international) requirements on detention, before 15 February 2021, Sint Maarten and the Netherlands will issue the assignment to UNOPS to carry out an initial investigation to arrive at a long-term plan for the detention situation on Sint Maarten.	H.21.1 Set up a Trust fund by UNOPS, with the Netherlands as donor and Sint Maarten, with its own contribution to the Trust fund.	1. Trust fund established.	To be further determined following input from UNOPS and Sint Maarten.	Sint Maarten + the Netherlands	



Caribisch Orgaan voor Hervorming en
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Country package **Sint Maarten**

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